

Blended Finance and First-Loss Guarantees

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Blended Finance: The strategic use of development finance and philanthropic funds to mobilise additional finance towards sustainable development in developing countries. The key mechanism: concessional (below-market) capital absorbs first losses, making the risk-return profile attractive for commercial investors who would otherwise not participate.

The Scale of Blended Finance

Convergence Finance (2024) documented:

- 1,123 blended finance transactions from 2010 to 2023
- Total committed capital: \$213 billion
- Leverage ratio: approximately \$4 of commercial capital mobilised per \$1 of concessional capital
- Trend: average deal size growing; number of deals involving climate solutions increasing

Despite this scale, blended finance has faced persistent criticism for failing to reach the smallest and most innovative climate enterprises — the startups that most need it. The primary barrier: **verification**. First-loss providers (DFIs, foundations) require verifiable impact milestones before committing capital. Most startups cannot define, let alone verify, such milestones. The SUI is the mechanism that closes this gap.

First-Loss Guarantee Structures

How a First-Loss Guarantee Works

BLENDED FINANCE STRUCTURE

Tranche A: Commercial Investors — Return: market rate
 Tranche B: Impact Investors — Return: below-market
 Tranche C: DFI First-Loss (concessional capital) — Return: 0% or grant
 — Risk: absorbs first losses

When losses occur: Tranche C absorbs first → B absorbs next → A last
 This ordering allows A and B to accept lower required returns.

The SUI as Trigger Mechanism

In a results-based blended finance structure, the release (or conversion) of concessional capital is tied to verified impact milestones. The SUI is ideally suited to serve as these milestones because:

- It is defined at a granular level (per application) that accumulates cleanly to round-number milestones
- It is independently verified, so the DFI trigger committee does not need to rely on company self-reporting
- It is linked to an SSOT that can provide real-time progress monitoring without expensive field audits

Becaps example trigger structure:

Milestone	SUI Threshold	Concessional Capital Event
Milestone 1	500 tonnes CO ₂ e displaced (verified)	First-loss tranche C releases \$500K to Tranche B (converts from guarantee to investment)
Milestone 2	2,000 tonnes CO ₂ e displaced	Second tranche release + interest rate reduction on commercial debt
Milestone 3	5,000 tonnes CO ₂ e + 1,000 hectares certified	Full guarantee conversion; green bond issuance eligibility achieved

Types of Blended Finance Instruments by SUI Readiness

Instrument	SUI Requirement	Typical DFI Providers	Capital Range
Technical Assistance Grant	SUI definition in progress	IDB Lab, GIZ, Expertise France	\$50K–\$500K
Recoverable Grant	SUI defined, SSOT planned	DGGF, Adaptation Fund	\$200K–\$2M
Concessional Equity	SUI defined and verified (Level 1)	IFC, ADB Ventures, BIO	\$500K–\$5M
First-Loss Guarantee	SUI verified, SSOT Level 2+	USAID DCA, SIDA, AFD	\$1M–\$20M
Results-Based Finance	SUI verified, SSOT Level 3, independent verifier contracted	World Bank GPOBA, EU EFSD+	\$5M–\$100M

De-risking the De-riskers: The SSOT Monitoring Role

First-loss providers face their own operational challenge: monitoring dozens of portfolio companies to verify that milestones have been met before releasing capital. This monitoring is expensive — field visits, audit commissions, report reviews — and creates bottlenecks that slow capital deployment.

An SSOT-backed SUI system dramatically reduces monitoring cost. When the first-loss provider has read access to the startup's SSOT dashboard — seeing real-time accumulation of verified SUI events — milestone monitoring becomes semi-automated. The DFI trigger committee reviews a dashboard rather than commissioning a field audit. This efficiency gain is itself a selling point when negotiating blended finance terms.

The CTH Blended Finance Matchmaking Process

CleantechHUB supports portfolio startups through the following blended finance preparation sequence:

1. **SUI Definition Workshop** (VRF Programme, Month 1–2): Define the SUI, specify parameters, map to AIMM and IRIS+
2. **SSOT Roadmap** (Month 2–4): Design the SSOT architecture, implement Level 1, plan Level 2 automation
3. **Impact Verification** (Month 4–8): Commission first independent verification of SUI methodology and historical data
4. **Instrument Design** (Month 6–12): With CTH facilitation, engage DFI partners to design milestone trigger structure
5. **Blended Finance Closing** (Month 10–18): Close first blended finance instrument with verified SUI milestones

Next: [MDB Taxonomy Alignment](#) — how to map your SUI to IFC, IDB, and EU standards.

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